

ORGANISATION & ACTIVITIES 2013

HEUNI

*The European Institute for Crime Prevention and Control,
affiliated with the United Nations*



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FOREWORD

During 2013 HEUNI continued with its long-term commitments in promoting the international exchange of information on crime prevention and control among European countries. Examples are its work on comparative crime and justice statistics, and on the different aspects of trafficking in persons. HEUNI has if anything expanded its research activities, as reflected by its role in the projects described in the present report.

HEUNI has also sought to increase its cooperation with the United Nations Office on Drugs and Crime (Vienna) and its assistance to the United Nations Commission on Crime Prevention and Criminal Justice. This can be seen in HEUNI's expanding role in preparing reports for the UNODC and the Commission as well as in the preparations for the XIII Crime Congress, scheduled for April 2015 in Doha, Qatar.

All of the staff members of HEUNI would like to express their warmest appreciation to the various experts both abroad and in Finland for their continuous support and assistance, and in particular to the members of the new International Advisory Board, the five-year term of which began in 2013.

Helsinki, 14 March 2014

Terhi Viljanen
officer-in-charge

1. HEUNI'S OPERATIONAL FRAMEWORK

The European Institute for Crime Prevention and Control, affiliated with the United Nations (HEUNI) is the regional European link in the United Nations Crime Prevention and Criminal Justice Programme Network. HEUNI was established through an Agreement between the United Nations and the Government of Finland signed on 23 December 1981 and extended on 14 April 1987.

The primary objective of HEUNI, as outlined in the Agreement, is to promote the international exchange of information on crime prevention and control among European countries. The frame of reference is given by the United Nations Crime Prevention and Criminal Justice Programme, as determined by the United Nations Commission on Crime Prevention and Criminal Justice, although mandates are also received directly from the countries served by HEUNI.

HEUNI's activities are constantly evolving, which is a reflection of the changing nature of crime, of the national and international response to crime, and of the structure for international decision-making relevant to crime and criminal justice. Among the more significant developments in HEUNI's thirty years of operations have been the following:

- the restructuring of the United Nations Crime Prevention and Criminal Justice Programme (1991-1992);
- the political changes in Europe, in particular during the 1990s;
- the continuous expansion of the Council of Europe;
- the expansion of the European Union and its heavy involvement in criminal justice (in particular since 1995); and
- the entry into force of the UN Conventions on Transnational Organized Crime and on Corruption (2003 and 2005).

As the European regional institute in the UN Crime Prevention and Criminal Justice Programme, HEUNI is in a unique position. It serves a region with an exceptionally active criminological community, with a number of different legal systems, and with governments that are relatively receptive to research and innovation in criminal justice. HEUNI also serves a region that has two major intergovernmental organizations that have fostered international cooperation also in criminal justice: the Council of Europe and the European Union.

Europe thus forms a hothouse for innovation in national and international criminal justice, and for innovation in research. The lessons learned in Europe, and the good practice developed in Europe, may have wider application. HEUNI has sought to identify these and, through the United Nations Crime Prevention and Criminal Justice Programme, bring them to the attention of the world community.

HEUNI's primary form of activity is the conducting of research projects, either independently or in cooperation with other institutions and individual researchers. HEUNI also at times organises international seminars as well as smaller expert

meetings on specific themes. Furthermore, HEUNI participates in technical assistance projects involving, for example, the provision of expertise or the organisation of training.

The topics of the research projects, seminars and expert meetings are selected on the basis of two primary criteria, (1) the United Nations Crime Prevention and Criminal Justice Programme and (2) issues of priority for the European region.

HEUNI has also assisted the United Nations Secretariat in the drafting of various documents for submission to the policy-making bodies of the United Nations, including the Crime Commission and the quinquennial United Nations Congresses on Crime Prevention and Criminal Justice. Similarly, HEUNI has been actively assisting in the development of the United Nations structure for international co-operation, and in assisting the Commission with its work. HEUNI has, for example, coordinated cooperation within the United Nations Crime Prevention and Criminal Justice Programme Network of Institutes, which has expanded to include eighteen entities around the world.

HEUNI also seeks to strengthen the ties between the work of the United Nations and other intergovernmental and non-governmental organisations, such as the European Union, the Council of Europe, OECD, OSCE and the Council of Baltic Sea States as well as various national agencies in this field. The topics of the projects fall within the framework of the priorities set by the Commission on Crime Prevention and Criminal Justice.

2. HEUNI'S ORGANISATION AND FINANCING

The administrative responsibility for HEUNI lies with the Government of Finland. All members of the staff are Finnish government officials. In accordance with article 2 of the Agreement, HEUNI operates under the joint auspices of the United Nations and the Government of Finland. The full-time staff of HEUNI at the end of 2013 was as follows:

Director	Mr Matti Joutsen, LL.D., M.Pol.Sc. on leave of absence 1 October 2013-31 May 2014
Senior Researcher	Mr Markku Heiskanen, D.Soc.Sc.
Senior Programme Officers	Ms Natalia Ollus, M.Soc.Sc. on leave of absence 28 August 2013-12 July 2104 Ms Terhi Viljanen, LL.M.
Administrative Assistant	Ms Jaana Ryan
Project Secretary	Ms Aili Pääkkönen

Ms Minna Viuhko (M.Soc.Sc.), Ms Anniina Jokinen (M.Soc.Sc.) and Ms Elina Kervinen (M.Soc.Sc.), were employed as researchers and Ms Miia Nikkilä (B.Soc.Sc.) and Ms Anni Lietonen (B.Soc.Sc.) as research assistants for various projects on the basis of extra-budgetary funding.

During Mr Joutsen's leave of absence, Mr Heiskanen acted as officer-in-charge 1 October 10 2013 – 31 January 1 2014.

During Ms Ollus's leave of absence Ms Viuhko served as senior programme officer.

The international Advisory Board of HEUNI serves as an important link with the United Nations and the various regions of Europe. The Chairman of the Advisory Board and four of its members are appointed by the Secretary-General of the United Nations after consultation with the Government of Finland. Four members of the Board, including the Director of HEUNI, are appointed by the Government of Finland. A representative of the United Nations Office on Drugs and Crime participates *ex officio* in all deliberations of the Advisory Board.

The members of the Advisory Board are appointed for a period of five years. For the 2013 – 2017 term the composition of the Board is as follows:

- Mr Miklós Lévy, Justice of the Constitutional Court of Hungary, Chairman of the Board
- Ms Anna Alvazzi del Frate, Research Director, Small Arms Survey, Italy
- Mr Marcelo Aebi, Professor of Criminology, University of Lausanne and Universitat Autònoma de Barcelona, Switzerland
- Ms Corinne Dettmeijer-Vermeulen, National Rapporteur on Trafficking in Human Beings and Sexual Violence against Children, The Netherlands
- Mr Erik Wennerström, Director of the National Council for Crime Prevention, Sweden
- Mr John Sandage, Director of the Division for Treaty Affairs, UNODC (ex officio member)
- Mr Aarne Kinnunen, Deputy Director, Department of Criminal Policy, Ministry of Justice, Finland
- Mr Kimmo Nuotio, Professor of Criminal Law, University of Helsinki, Finland

- Ms Sirpa Rautio, Director of the Human Rights Centre, Office of the Parliamentary Ombudsman, Finland
- Mr Matti Joutsen, Director, HEUNI

The 2013 annual meeting, which was also the first meeting of the Advisory Board in the new composition, was held on 8 November 2013 in Helsinki.

The budgetary responsibility for HEUNI lies with the Government of Finland. The Government of Finland covers the costs of the premises of HEUNI, the salary of the permanent staff members as well as the basic administrative costs of carrying out the programme of activities.

In recent years, many HEUNI projects have been conducted on the basis of funding from the European Commission, the United Nations, and the Scandinavian Research Council for Criminology.

The Agreement encourages the Governments of the countries served by HEUNI to participate in, and support the activities of the Institute. These contributions have been utilized to finance earmarked international co-operation projects, in particular to secure the services of *ad hoc* experts, consultants and project co-ordinators appointed by HEUNI.

3. HEUNI ACTIVITIES IN 2013 AND THE 2014 WORK PROGRAMME

3.1. General comments regarding HEUNI's projects and tasks

A number of projects are being carried out at HEUNI. Some of them belong under the umbrella of more permanent commitments while others are independent *ad hoc* efforts.

The longer term commitments include the European Sourcebook on comparative crime and criminal justice statistics, as well as support to the sessions of the UN Commission on Crime Prevention and Criminal Justice and the quinquennial UN Crime Congresses.

Among the projects completed during 2013 were the Study on international activities in the field of data collection on gender-based violence across the European Union, Security in Finnish prisons and aftercare (Stage III), Capacity building and female prisoners with a history of violence and abuse (STRONG) and, at the request of the United Nations Secretariat, the preparation of a guide on self-assessment of the implementation of the United Nations Convention against Transnational Organized Crime.

Ongoing projects include the continuation of the project on developing European statistics on non-custodial sanctions (DECODEUR), and the FIDUCIA project, which concerns trust-based crime policy. In 2012 HEUNI began a new project to enhance efforts in the Baltic Sea region to address trafficking for forced labour (ADSTRINGO) and a new project at the request of the United Nations Secretariat: an inventory of anti-corruption projects. HEUNI also participated in a project on costs of violence in Poland. An additional ongoing task is coordination of the preparations for workshops at the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice, Doha, 2015.

A more detailed description of these and other HEUNI projects is provided below.

3.2. Projects completed in 2013

3.2.1. Study on international activities in the field of data collection on gender-based violence across the European Union

The purpose of the project was to review data collection activities related to gender-based violence (GBV) against women, as conducted by EU institutions, international organisations and European-wide civil society organisations, as well as assess the planned activities of the organisations addressing this subject. The project was financed by the European Institute for Gender Equality (EIGE).

Information on the data collection activities was collected by an e-questionnaire that was sent to 29 organisations, of which 16 replied. Also five face-to-face interviews were conducted (at the Council of Europe, Eurostat, FRA, UNECE and UNODC). The survey data was supplemented by desk research on various documents regarding the data collection on gender-based violence. A report consisting of a summary on the policy framework on combating gender-based violence in the European Union, the United Nations and the Council of Europe as well as the descriptions of the current and forthcoming data collection activities by the different organisations was delivered to EIGE in May 2013.

Main findings

To study gender-based violence against women poses the difficulty of converting the definition of GBV into numerical estimates, since it is not always possible to show whether violence was actually perpetrated because of gender. In practise the amount of gender-based violence against women is expressed via a set of indicators which do not reveal the motives of the assailants. Discussion on this topic will be needed as it impacts the quality of the data, and poor data may result in a limited view of women's victimisation experiences.

Data quality as well as data comparability are of utmost importance when planning large-scale regional data collection. In the future, basic data collection on prevalence may not be sufficient for describing gender-based violence and its consequences. In addition to the victimisation surveys and administrative data, research on new topics such as access to justice for victims of violence and their perceptions of the services available should be systematically studied across Europe.

Project duration: 12/2012 – 5/2013

Further information: Elina Kervinen, Markku Heiskanen

3.2.2. Organization of the AIDP preparatory colloquium on cybercrime and international criminal law

The 19th International Congress on Information Society and Criminal Justice (Rio de Janeiro, September 2014) is being prepared by the International Association of Penal Law. Section 1 deals with the general part of the criminal law, section 2 with the special part of the criminal law, and section 3 with criminal procedure. Section 4, which deals with international criminal law, was organized in Helsinki in June 2013, by the Institute for Criminal and Procedural Law of the University of Helsinki, and HEUNI.

Project duration: 2012-2013

Further information: Matti Joutsen

3.2.3. Security in Finnish prisons and aftercare (Stage III)

This project is a continuation of the project which assessed the security of Finnish prisons and aftercare (Stages I and II). Stage III of the project was launched in September 2009, with scheduled completion in 2011. After the project researcher was appointed to another position, the time schedule was extended, and a replacement

was recruited in September 2011. The purpose of project was to improve and develop security analysis methods and to establish a tradition of applying security information as a part of the decision-making process in the criminal sanctions field. Expert interviews were conducted in order to collect views concerning the use of security related information, possible information gaps and the role of such data in decision-making. Also an analysis was conducted of the security information collected, including existing indicators, and recommendations for new indicators were made. The final version of the project report was submitted to the Finnish Criminal Sanctions Agency in August 2012.

Main findings

The final report includes a large variety of potential indicators that could be used to measure security and safety in prison and aftercare system. These include, for example, the number of positive drug tests in relation to the number of tests made, the number of different types of violations committed by prisoners (e.g. violence) in relation to the number of prisoners per institution, etc. These simple prison-level indicators make it easier to follow the security situation and its fluctuations on the local level, but also on the general level. It was noted that the somewhat poor quality of different data complicates the interpretation of these indicators and that the quality of the data should be improved in order to measure security in a proactive way. The Criminal Sanctions Agency should choose the most important indicators and set target limits for them, so that the Agency could monitor and govern the overall security situation. Also several other recommendations are made in the final report.

Project duration: 2011-2012

Further information: Anniina Jokinen

3.2.4. Capacity building and female prisoners with a history of violence and abuse (STRONG)

HEUNI is an implementing partner for a project entitled “STRONG – Capacity building on female prisoners with a history of violence and abuse”, co-ordinated by the Scientific Institute of the German Medical Association. The aim of the project is to identify existing European programmes and practices that address women in prison who have experienced childhood, intimate partner or other forms of physical and sexual violence. HEUNI is responsible for analysing existing practices and programmes in Finland and in the other Nordic countries and for identifying good practices in this regard. Funding has been received from the European Commission DAPHNE III programme. The Finnish Ministry of Social Affairs and Health provides funds to cover the required cash-contribution for the project.

The project was initiated in April 2011. At the first two stages of the project, a literature review covering Finland and the other Nordic countries was prepared on the topic of female prisoners, and an internet-based questionnaire on the perceived needs of female prisoners who have experienced violence was disseminated among experts in Finland and the other Nordic countries. Expert interviews were conducted with Finnish and Scandinavian experts in late 2011. Based on the inputs from the different project partners, a training programme for prison staff was developed by the German project partners, with the aim of helping staff to better meet the needs of female prisoners who have experienced violence. A national seminar and three prison training sessions

were organised in Finland in October 2012 in cooperation with the Training Institute for Prison and Probation Services (RSKK) in order to pilot the training material. The material was then finalised by the German project partners, and translated into Finnish by the end of February 2013 when the project ended.

Main Findings

Female prisoners have multiple problems, dependencies and issues which are manifold and complex and which make it more difficult for staff to help and deal with them. Interviewed experts estimated that up to 70–90 percent of women inmates have experienced violence, which is also confirmed by statistics. There are however a lot of problems in identifying female prisoners with a history of violence. It also came clear from the discussions with the experts that almost all women who have been sentenced to prison for violent (including lethal) crimes have experienced violence also as victims. Therefore, there is a need to discuss violence from three perspectives: victim, perpetrator and witness perspectives when training the staff. The project training material was developed in line with these findings and piloted in three prisons. The training was well received by prison staff and got good feedback from the participants.

Project duration: 2011- 2013

Further information: Anniina Jokinen, Natalia Ollus

3.2.5. Needs Assessment Guide on Implementation of the United Nations Convention against Transnational Organized Crime

At the request of the United Nations Office on Drugs and Crime, HEUNI prepared a Needs Assessment Guide on implementation of the provisions of the United Nations Convention against Transnational Organized Crime. In addition to questions aimed at eliciting information on implementation of the provisions in question, the guide includes achievement indicators aimed at assisting policymakers and practitioners in assessing the effectiveness and appropriateness of implementation of the provisions under review.

Scheduled duration: 2012-2013

Further information: Matti Joutsen

3.3. Ongoing projects

3.3.1. Developing a Methodology to Collect Data on Community Sanctions and Measures and Attrition Rates in Europe (DECODEUR)

The purpose of this project is to use the expertise available within the European Sourcebook Group and the Conférence permanente Européenne de la Probation (CEP) to improve and complement the standards developed so far for the definition and categorisation of community sanctions and measures on all levels of the criminal justice system. A more complete description of the criminal justice system will also lead to the identification of how attrition rates differ, comparing the identification of suspects and the imposition of sanctions and measures between Member States and

juveniles vs. adults. The project will also collect data for the new edition of the European Sourcebook (2008-2011). The questionnaire on community sanctions and measures was piloted in May 2012. Based on the results of the pilot, the overall European Sourcebook questionnaire was modified and finalised in September 2012. The questionnaire was sent to national correspondents, who were asked to fill in the data by early 2013. HEUNI and CEP organised a seminar in The Hague on 13-15 February 2013 in order to discuss with the national correspondents the questionnaire and the problems encountered. Two publications will appear in 2014 to report the findings related to the pilot questionnaire on community sanctions and measures, and then to prepare a 5th edition of the European Sourcebook on Crime and Criminal Justice.

Project duration: 2011-2014

Further information: Markku Heiskanen, Anniina Jokinen

3.3.2. “ADSTRINGO – Addressing trafficking in human beings for labour exploitation through improved partnerships, enhanced diagnostics and intensified organisational approaches”

HEUNI is partnering with the Permanent International Secretariat of the Council of the Baltic Sea States (CBSS), the Lithuanian Ministry of the Interior and the University of Tartu in a new anti-trafficking project. The aim of the new project is to prevent trafficking for purposes of forced labour through enhanced national and regional partnerships and through improved understanding of the mechanisms that facilitate exploitation of migrant labour within the region. During the project two national meetings in each participating country will be organised in order to establish a dialogue among key labour actors. The first meetings have been organised in all nine countries during 2012-2013. Also focused research on recruitment practices and roles of recruitment agencies and employers in the exploitation of migrant labour has been carried out in Finland, Sweden, Estonia and Lithuania. The joint research report was published in October 2013 in connection with an international seminar organised in Vilnius, Lithuania in connection with the Seventh EU Anti-Trafficking Day in order to initiate discussion between key actors in the Baltic Sea Region and within the EU. In addition, a set of concrete guidelines for employers, recruitment agencies and other actors will be developed during 2013-2014.

The Prevention of and Fight against Crime Programme of the European Commission, Directorate-General Home Affairs provides funding for activities in Estonia, Finland, Denmark, Germany, Iceland, Latvia, Lithuania, Norway and Sweden. The CBSS is coordinating activities in Poland and the Russian Federation with separate funding from the Swedish Institute. In addition, the Danish Ministry of Gender Equality and Ecclesiastical Affairs is also providing some funding through the CBSS.

Main findings from research covering Finland, Estonia, Sweden and Lithuania.

The four country reports established that in many cases the exploitation of migrant labour is intentional and systematic in nature. The motivation of exploitative employers seems to be primarily economic and based on profit making. Several risky practices were identified in the four countries regarding the recruitment of migrant workers which increase the likelihood of exploitation and ultimately labour trafficking. Also structural factors which facilitate the exploitation of migrant workers were identified, and these include e.g. different practices of grey economy and use of long sub-contracting chains as well as other methods to deceive different inspection and permit authorities. The most common forms of exploitation encountered by migrant workers were different forms of underpayment of wages, often in connection with poor terms of employment, irregular or excessive working hours, hard working conditions and poor terms of employment. In the most serious cases of labour trafficking and exploitation, also psychological means of control and even physical threats and violence have been used to force victims to work. Also problematic is that all four country reports found that migrant workers are often unaware of their basic rights and obligations: they do not know their rights as employees in the countries of destination, nor do they know where they could find help or seek assistance. This hinders the identification of relevant cases and makes it also more difficult for authorities and different service providers to help migrant workers and to prevent exploitation in the first place.

Project duration: 2012-2014

Further information: Natalia Ollus, Anniina Jokinen

3.3.3. FIDUCIA: New European Crimes and Trust-based crime policy

HEUNI is participating as a partner in a project entitled FIDUCIA: New European Crimes and Trust-Based Policy. The aim of the project is to produce an innovative model of “trust-based” policy and related policy recommendations to be addressed to Member States and EU institutions. The project builds upon the experiences of the EURO-JUSTIS project. The coordinator of the project is the University of Parma and altogether 13 partners from 11 countries are involved in the project.

HEUNI is responsible for the implementation of the work package on validating the project results. In addition, HEUNI is participating in the work packages dealing with crime trends, development of a model of “trust-based” policy, trafficking in human beings, cybercrime as well as trust and attitudes to justice in other countries.

So far, the project has produced a number of deliverables on eg. crime trends, policies and public perceptions, as well as on the different forms of “new European crimes” (such as human trafficking and cybercrimes). HEUNI has contributed for example to the deliverables on crime trends (review of existing efforts to describe trends at European level), trafficking in human beings (report on enforcements statistics, report on concepts and research on trafficking and report on current policies against trafficking), and on cyber crime (report on prevalence of cybercrime and related enforcement activity and report conceptualising and classifying cybercrime).

Funding is provided by the European Commission’s Seventh Framework Programme, Social Sciences and Humanities.

Scheduled duration: 2012-2015

Further information: Matti Joutsen, Minna Viuhko, Anniina Jokinen

3.3.4. Inventory of anti-corruption structures and projects

HEUNI is preparing, for the United Nations Office on Drugs and Crime, an inventory of anti-corruption structures and projects. The purpose is to help States Parties to the United Nations Convention against Corruption to identify good practice which can be adapted to their specific legal and administrative system. The primary source is public data provided to the UNODC by States Parties.

Scheduled duration: 2012-2014

Further information: Matti Joutsen

3.3.5. Study on the costs of violence against women in Poland

The purpose of the project is to study the costs of domestic and sexual violence against women in Poland. Data on justice, health and social sectors will be collected in cooperation with the Office of the Government Plenipotentiary for Equal Treatment in Poland and two Polish researchers. In addition to the report on the Polish situation, a model approach on how to assess costs of violence against women in other Council of Europe member states will be included in the final report. The project is financed by the Council of Europe.

Scheduled duration: 6/2013-3/2014

Further information: Markku Heiskanen, Elina Kervinen

3.3.6. Preparations for workshops at the Thirteenth United Nations Congress on Crime Prevention and Criminal Justice, Doha, 2015

The Thirteenth United Nations Congress on Crime Prevention and Criminal Justice is to be organized in Doha, Qatar in April, 2015. HEUNI has organized one or more of the workshops at these Congresses, ever since the first such workshop in Milan in 1985. At the Thirteenth UN Congress, HEUNI has assumed the lead role on Workshop 2, "Trafficking in persons and smuggling of migrants. Successes and challenges in criminalization, mutual legal assistance and in the effective protection of witnesses and trafficking victims". HEUNI is also responsible for general coordination among the Programme Network Institutes as they prepare for the workshops.

Scheduled duration: 2012-2015

Further information: Matti Joutsen, Terhi Viljanen

3.4. Plans and developments for 2014

3.4.1. Gendered Crime Report with the UNODC

HEUNI will collaborate with the UNODC in producing the first Global Study on Gendered Crime. The activities include assessing current data available at the international level on gendered crime, including data regularly collected by UNODC; conducting expert consultations at the global and regional level to identify key issues on gendered crime and discuss analytical contents.

Scheduled duration: 2014-2015

Further information: Markku Heiskanen, Elina Kervinen

3.4.2. Preventing Human Trafficking and Sham marriages: A Multidisciplinary Solution (HESTIA)

HEUNI has participated as a partner in a project proposal entitled "Preventing human trafficking and sham marriages – A multidisciplinary solution". The objectives of the project will be to create a shared understanding of a new, evolving form of trafficking in human beings through sham marriages, provide a precise definition of sham marriages as a form of human trafficking, and initiate a comprehensive action for its prevention. HEUNI's main tasks are: to develop the research methodology, to attend the national roundtables in different countries involved in the project and to participate in the development of training material.

The coordinator of the project is the Latvian Ministry of Interior and the partners are HEUNI, Shelter "Safe House" (Latvian NGO), Living for Tomorrow (Estonian NGO), Lithuanian Caritas, Immigrant Council of Ireland and the Ministry of Interior of the Slovak Republic.

Funding has been sought from the European Commission's Programme Prevention of and Fight against Crime (ISEC targeted call for proposals on THB).

Scheduled duration: 2015-2016

Further information: Minna Viuhko, Anniina Jokinen

3.5. Other relevant activities

3.5.1. Expert and advisory functions

During 2013, HEUNI staff members have served as reviewers for the journals International Criminal Justice Review, International Journal of Prisoner Health, Howard Journal of Criminal Justice, European Journal of Criminology, Journal for Scandinavian Studies in Criminology and Crime Prevention and as a member of the editorial board of Oikeus (a Finnish socio-legal journal).

HEUNI staff members have participated as members and experts in the work of a number of national and international working groups, bodies and boards, such as the European Commission Expert Group on Corruption and the COST Action on Comparing European Prostitution Policies.

During the year, HEUNI staff members were interviewed as experts in TV, radio and print media in Finland.

3.5.2. Academic activities

Two doctoral dissertations are being prepared at HEUNI alongside other duties at the Institute. The thesis by Natalia Ollus is supervised at the University of Turku and it is entitled "From Slavery to 'Modern-day Slavery': Trafficking in human beings for the purpose of forced labour in a globalised world."

Minna Viuhko's dissertation deals with human trafficking and related exploitation and the focus is on the exploitation processes, the organisation of the criminal activities and on the control imposed on the victims by the perpetrators. Viuhko's doctoral studies are carried out at the University of Helsinki. Viuhko is a member of "Russia in Europe – Doctoral Programme in Border Studies" coordinated by the University of Eastern Finland.

3.5.3. Programme Network of Institutes (PNI)

Since 2010 HEUNI has been in charge of the practical coordination of the eighteen entities comprising the UN Crime Prevention and Criminal Justice Programme Network.

In the fall of 2012, the United Nations Office on Drugs and Crime requested that HEUNI prepare the annual report on the activities of the United Nations Crime Prevention and Criminal Justice Programme Network of Institutes. The report was submitted to the annual session of the United Nations Commission on Crime Prevention and Criminal Justice, in April 2013. It is anticipated that this procedure shall be followed also for forthcoming annual reports.

HEUNI was also responsible for the coordination of the preparations by the Programme Network of Institutes for a workshop at the 2013 session of the United Nations Commission on Crime Prevention and Criminal Justice. These workshops are generally connected with the theme of the session in question. The theme of the 2013 session was "The challenge posed by emerging forms of crime that have a significant impact on the environment and ways to deal with it effectively".

4. PUBLICATIONS

The "HEUNI Publication Series" contains reports on HEUNI projects as well as contributions from European experts in the field. One volume was produced during 2013: no. 75: Exploitation of migrant workers in Finland, Sweden, Estonia and Lithuania: Uncovering the links between recruitment, irregular employment practices and labour trafficking. Natalia Ollus, Anniina Jokinen and Matti Joutsen (eds.)

HEUNI has occasionally participated in the publication of books in co-operation with other partners.

In addition, HEUNI staff members have occasionally also contributed to journals and other publications, including the following:

Maffei, Stefano & Markopoulou, Lenga (eds.) (2013): FP7 Research project for new European crimes and trust-based policy. Vol. 1

Jokinen, Anniina & Viuhko, Minna (2013): Challenges in the collection of data on trafficking in persons. NSfK Research Seminar Report 55: Methodologies and methods in criminology.

Jokinen, Anniina & Viuhko, Minna (2013): The extent of organised crime involvement in Finnish human trafficking cases. In Töttel, Ursula, Bulanova-Hristova, Gergana & Büchler, Heinz (eds.): Research Conferences on Organised Crime at the Bundeskriminalamt in Germany (Vol II). Organised Crime – Research and Practice in Western and Northern Europe 2011–2012.

Kervinen, Elina & Heiskanen, Markku (2013): Study on international activities in the field of data collection on gender-based violence across the EU. Report. European Institute of Gender Equality.

Viuhko, Minna (2013): Aktiivisia toimijoita vai passiivisia ideaaliuhreja? Ihmiskaupan uhrien rajoitettu toimijuus. [Active agents or passive ideal victims? Restricted agency of human trafficking victims] *Oikeus* 42:(4), 385–404. Helsinki: Oikeuspoliittinen yhdistys Demla ry & Oikeus- ja yhteiskuntatieteellinen yhdistys.

Priede, Camilla, Jokinen, Anniina, Ruuskanen, Elina, Farrall, Stephen (2013): Which probes are most useful when undertaking cognitive interviews? *International Journal of Social Research Methodology*.

5. HEUNI'S SCHOLARSHIP PROGRAMME

Each year, HEUNI offers short-term scholarships for post-graduate students and junior practitioners in the field of criminal policy. These scholarships enable the recipients to visit HEUNI in order to carry out their own work or to become acquainted with the work of the Institute and relevant Finnish agencies. The scholarships can also be used to visit other European locations.

Between 1 January and 31 December 2013, HEUNI granted three scholarships. The recipients during the period under review were Rafael Colonia Castellanos, Germany, Ruby Moshenska, United Kingdom and Yuliya Zabyelina, Czech Republic.

6. PARTICIPATION IN MEETINGS

On 11-13 January 2013 Minna Viuhko participated in the EastBordNet Conference “Relocating borders – a comparative approach” and gave a presentation “Transnational trafficking in human beings – examples from Finland”, Berlin, Germany.

On 15 January 2013 Markku Heiskanen and Elina Kervinen participated in the project meeting of the Study on international activities in the field of data collection on gender-based violence in the EU, Vilnius, Lithuania.

On 29 January 2013 Markku Heiskanen and Natalia Ollus participated in the FRA peer-review meeting on the FRA survey on gender-based violence against women and gave a presentation entitled “Reflections on the FRA VAW survey results”. Vienna, Austria

On 13-16 February 2013 Markku Heiskanen and Anniina Jokinen participated in the DECODEUR Conference in The Hague, The Netherlands.

On 27 February 2013 Markku Heiskanen participated in the Working Group Meeting on Crime and Criminal Justice in Luxembourg.

On 22 March 2013 Minna Viuhko, Anniina Jokinen and Matti Joutsen participated in the FIDUCIA project meeting, Parma, Italy.

On 3-5 April 2013 Minna Viuhko participated in the Intimate Migrations Conference at Roskilde University and at Danish Institute for International Studies, Roskilde & Copenhagen, Denmark.

On 3-4 April 2013 Markku Heiskanen and Elina Kervinen met with representatives of the FRA and UNODC to discuss the Study on international activities in the field of data collection on gender-based violence in the EU, Vienna, Austria.

On 7-9 April 2013 Markku Heiskanen and Elina Kervinen met with representatives of the Council of Europe and UNECE to discuss the Study on international activities in the field of data collection on gender-based violence in the EU, Strasbourg, France and Geneva, Switzerland.

On 21 April, Matti Joutsen and Terhi Viljanen participated in the PNI spring coordination meeting, Vienna, Austria.

On 22-26 April, Matti Joutsen, Natalia Ollus and Terhi Viljanen participated in the XXII session of the CCPCJ, On 22 April, Joutsen and Viljanen organised the PNI workshop on “The challenge posed by emerging forms of crime that have a significant impact on the environment and ways to deal with it effectively”. Mr Joutsen acted as the scientific moderator of the workshop and also gave a presentation on “Research, gathering and analysis of data on criminal justice reform, needs assessment, strategic planning and related issues relevant to national efforts to establish and carry out the Salvador Declaration” On 24 April. Joutsen and Viljanen also organised a PNI side event on the preparations of the XIII Congress workshops and Ollus made a presentation on

workshop theme b) “Trafficking in persons and smuggling of migrants: successes and challenges in criminalization, mutual legal assistance and in the effective protection of witnesses and trafficking victims”. Vienna, Austria.

On 3 May 2013 Anniina Jokinen and Natalia Ollus participated in an Adstringo meeting to discuss the research reports together with Estonian project partners. Tallinn, Estonia.

On 13-15 May 2013 Minna Viuhko, Anniina Jokinen and Natalia Ollus participated in the Research Seminar of the Scandinavian Research Council on Criminology. Viuhko and Jokinen gave a presentation entitled “Challenges of data collection on trafficking in persons”. Svartå Slott, Finland.

On 23-24 May 2013 Minna Viuhko participated in the 5th Christina Conference on Gender Studies - Feminist Thought – Politics of Concepts and gave a presentation entitled “Human trafficking and its victims – contested concepts, images and realities”, Helsinki, Finland.

On 24 May 2013 Minna Viuhko gave a presentation entitled “Ihmiskauppa Suomessa” [Human trafficking in Finland] in the seminar on human trafficking organised by the Helsinki Deaconess Institute, Helsinki, Finland.

On 27-28 May 2013 Markku Heiskanen participated in Study on the cost of violence against women in Poland Conference and gave a presentation entitled “Measuring the costs of VAW”. Warsaw, Poland.

On 4-5 June 2013 Anniina Jokinen participated in the Expert meeting on “Severe forms of Labour Exploitation - (SELEX) project” organised by FRA in Vienna, Austria.

On 10-12 June 2013 Matti Joutsen served as co-chairperson of, and Miia Nikkilä participated in, Section 4 of the Preparatory Colloquium of the International Association of Penal Law, in Helsinki, Finland.

On 17-21 June 2013 Markku Heiskanen participated in the UNODC expert meeting to develop a Model Action Plan on Violence against Women in the criminal justice system and gave a presentation entitled “Research and analysis related to the updated Model Strategies”. Bangkok, Thailand.

On 4-5 July 2013 Markku Heiskanen participated in the Expert Meeting on Administrative Data Collection on Gender Based Violence in the EU and gave a presentation entitled “Overview of international activities on administrative data collection on GBV across the EU”, Vilnius, Lithuania.

On 15-19 July 2013 Markku Heiskanen participated in the Conference of European Social Research Association (ESRA) and gave a presentation (together with Sami Nevala) entitled “Pre-testing a questionnaire on violence against women – do different testing methods succeed in revealing different issues that need to be addressed in survey development?” Ljubljana, Slovenia.

On 29 August – 1 September 2013 Minna Viuhko participated in the 41th Annual Conference of the European Group for the Study on Deviance and Social Control and

gave a presentation entitled "Human trafficking victims and restricted agency", Oslo, Norway.

On 4-6 September 2013 Markku Heiskanen and Elina Kervinen participated in the Costs of Violence against Women meeting in Warsaw, Poland.

On 4-7 September 2013 Anniina Jokinen and Minna Viuhko participated in the FIDUCIA project meeting and the European Society of Criminology Conference. Jokinen gave a presentation entitled "Labour trafficking, exploitation and the problem of disclosure". Budapest, Hungary.

On 10-13 September 2013 Markku Heiskanen and Anniina Jokinen participated in the DECODEUR Meeting in Paris, France.

On 12-13 September 2013 Minna Viuhko participated in the launch of the COST ACTION: Comparing European Prostitution Policies: Understanding Scales and Cultures of Governance. Viuhko attended also the Work Group meeting of the Action. London, UK.

On 23-25 September 2013 Anniina Jokinen participated in the expert seminar of the project "Tools for the validation and utilization of EU statistics on human trafficking (TRAFSTAT)" organised by the University of Tilburg and University of Barcelona. Amsterdam, the Netherlands.

On 4 October 2013 Anniina Jokinen participated in the second Estonian national meeting on labour trafficking and gave a presentation on Finnish research results regarding labour trafficking and exploitation of migrant labour. Tallinn, Estonia

On 16-18 October Anniina Jokinen organised and participated in the Adstringo International Conference and gave a presentation on the research results of the Adstringo-project. Jokinen also participated in the EU Anti-Trafficking Day "Exploring the Links between the Internet and Trafficking in Human Beings: Cyberspace for Prevention, not Recruitment" and gave a presentation in a workshop on online recruitment.

On 11-12 November Anniina Jokinen participated in the Fourth Annual Forum of the European Union Strategy for the Baltic Sea Region and presented the project Adstringo at a stand in project village together with Council of the Baltic Sea States Task Force against Trafficking in Human Beings. Vilnius, Lithuania.

On 11-12 December Anniina Jokinen organised and participated in the first Adstringo international expert meeting to develop guidelines for prevention of labour trafficking. Jokinen presented on the Adstringo research recommendations from four country studies during the meeting and made concluding remarks at the end of the meeting. Stockholm, Sweden.

On 11-15 December Terhi Viljanen participated in the PNI coordination meeting, the ISPAC Plenary Session and the ISPAC Conference on "Protecting cultural heritage as common good of humanity: a challenge for criminal justice". Courmayeur, Italy.

7. BUDGET

	2013		2014 (proposal)	
	Euro	USD	Euro	USD
Expenditure				
1. Salaries and fees				
– total	390 000	535 420	381 000	523 064
2. Operative outlays				
– travel costs	35 000	48 050	38 000	52 169
3. Other expenditure				
– premises, office expenses and similar expenditure	53 300	73 174	55 000	75 508
– printing	6 000	8 237	6 000	8 237
– postage	3 000	4 119	3 000	4 119
4. Other costs	38 700	53 130	40 000	54 915
TOTAL	526 000	722 130	523 000	718 012

8. INTERNAL AUDIT

The assessment of the finances and activities of the Institute is based on section 69 of the Finnish Government Decree on the State Budget. The operation of the Institute, in turn, is based on the Agreement between the United Nations and the Government of Finland signed on 23 December 1981. In addition, new rules of procedure of the Institute have been issued by the Director of the Institute and became operational on 18 November of 2011, replacing the previous rules. These rules include additional guidelines regarding the activities of the Institute, and the division of tasks and responsibilities among staff members. As required by Finnish administrative regulations, a plan of action for well-being at work was drafted in 2010, and the revised plan is in force as of 22 November 2011.

From the point of view of financial transactions, HEUNI is not an independent accounting unit in the budgetary sense, but a payment point of the Ministry of Justice. Financial transactions are managed by the Government's Shared Services Centre. Negotiations on the annual HEUNI budget provided by the Ministry of Justice are held with the Department of Criminal Policy.

Since HEUNI is a small office, it does not have a separate administration unit. For this reason internal audits are carried out on management by the Director, primarily in connection with daily activities and common administrative procedures. HEUNI is subject to external audits in the same way as other units of the Ministry of Justice. HEUNI considers the current level of supervision to be sufficient within the framework of existing arrangements. Although HEUNI does not deem there to be any immediate need for the development of internal auditing, the matter will be kept under review.